

Appeals Received and Decisions Made

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Appeals received and decisions made between 21 November 2024 and 16 December 2024

Appeal Decisions

1E Gloucester Road Birkdale PR8 2AU

DC/2024/00093 (APP/M4320/W/24/3348675) Procedure: Written Representations

Start Date: Erection of a two storey dwellinghouse and associated works 06/09/2024 **Decision:**

> 09/12/2024 **Decision Date:**

Dismissed

Land At 45 Ormskirk Road Aintree Liverpool L9 5AF

DC/2024/00387 (APP/M4320/Z/24/3351599) Reference: Procedure: Householder Appeal

Start Date: Advertisement Consent for the replacement of existing 18/10/2024 externally illuminated paper billboard with 2 No. LED digital Decision: Dismissed billboards

25/11/2024 **Decision Date:**

New Appeals

2A Harington Road Formby L37 1NS

DC/2024/01015 (APP/M4320/W/24/3355861) Reference: Procedure: Written Representations

Start Date: Erection of a detached dwellinghouse with an integral garage, 29/11/2024 2 No. sheds, 1No. summer house and 1No. green house, **Decision:**

widening of existing vehicular access to Victoria Road following the demolition of the existing dwelling and garage. **Decision Date:**

9B Aughton Road Birkdale PR8 2AF

DC/2024/01487 (APP/M4320/W/24/3355410) Reference: Procedure: Written Representations

Start Date: Prior approval submission for the proposed conversion of 6 25/11/2024 No. light industrial units (Class E) to 6 No. self contained **Decision:**

studio flats (Class C3). **Decision Date:**

100 Guildford Road Birkdale PR8 4JZ

EN/2024/00263 (APP/M4320/C/24/3349873) Reference: **Procedure:** Written Representations

Start Date: Appeal against without planning permission, the erection of a 22/11/2024 shed within the curtilage of the dwellinghouse which is not **Decision:**

used for a purpose incidental to the enjoyment of the dwellinghouse. **Decision Date:**

9 Birch Green Formby L37 1NG

Appeals received and decisions made between 21 November 2024 and 16 December 2024

Reference: DC/2024/01520 (APP/M4320/D/24/3355131)

Erection of a first floor extension to the side of the

dwellinghouse

Procedure: Householder Appeal

Start Date: 27/11/2024

Decision:

Decision Date:

45 Warrenhouse Road Brighton Le Sands L22 6QW

Reference: DC/2024/01630 (APP/M4320/D/24/3355678)

Erection of fencing to the front and side of the dwellinghouse and addition of a new wooden gate and brick pillars at the front of the dwellinghouse (Part Retrospective) Procedure: Start Date:

Householder Appeal

Start Date: 05/12/2024

Decision:
Decision Date:

1 Elm Avenue Crosby L23 2SX

Reference: DC/2024/01233 (APP/M4320/W/24/3354750)

Conversion of the existing detached dwelling into 2 No. semi-detached dwellings following the demolition of the existing pool house extension, alterations to the elevations and roof, and a part conversion of existing garage into a kitchen/living space

Procedure: Written Representations

Start Date: 29/11/2024 **Decision:**

Decision Date:

1 Harris Drive Bootle L20 6LD

Reference: DC/2024/01248 (APP/M4320/W/24/3356240)

Layout of an outside seating area with vehicle bollards and barrier system

Procedure: Written Representations

Start Date: 11/12/2024

Decision:

Decision Date:

Appeal Decision

Site visit made on 5 November 2024

by J Smith MRTPI

an Inspector appointed by the Secretary of State

Decision date: 9 December 2024

Appeal Ref: APP/M4320/W/24/3348675 1E Gloucester Road, Sefton, Birkdale PR8 2AU

- The appeal is made under section 78 of the Town and Country Planning Act 1990 (as amended) against a refusal to grant planning permission.
- The appeal is made by Mr John Martin against the decision of Sefton Metropolitan Borough Council.
- The application Ref is DC/2024/00093.
- The development proposed is erection of one new dwelling.

Decision

1. The appeal is dismissed.

Main Issues

- 2. The main issues are:
 - whether the development would preserve or enhance the character or appearance of the Gloucester Road Conservation Area; and,
 - the effect of the proposal on the living conditions of the occupants of neighbouring properties with particular reference to outlook and privacy.

Reasons

Conservation area

- 3. The appeal site is located within the Gloucester Road Conservation Area (CA). The statutory duty set out in Section 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990 requires special attention to be paid to the desirability of preserving or enhancing the character or appearance of a Conservation Area.
- 4. Buildings within the CA host generous plots with a mixture of detached or semidetached properties which have a variety of individualistic styles, typologies and ages. Despite this variation in design, older Victorian buildings utilise a red brick or render. This creates a blend of design but a similarity in the material palette of the properties which make up the CA overall. The Birkdale Park and Gloucester Road Conservation Area Appraisal 2008 notes that the spaces between properties, including the overall width of the streets, contribute to a sense of openness. This feeling of space is an important characteristic of the CA. Insofar as it relates to this appeal, the sense of space contributes to the significance of the CA.
- 5. Previously located within this area of the site was an annexe and garage which were attached to 19 Lulworth Road. The annexe and outbuilding had been demolished at the time of my site visit. These elements originally formed an

extension in the rear garden area of the host property and were single storey in form. Nevertheless, the evidence before me suggests that the two elements were of contrasting heights, with the annexe appearing taller than the garage element of this structure. However, the single storey nature of both the annexe and garage promoted the sense of openness within Gloucester Road and the appeal site. As such, 19 Lulworth Road and its surrounding open grounds which include the appeal site make a positive contribution to the significance of the CA.

- 6. The proposed dwelling would subdivide the plot of 19 Lulworth Road. It is the appellants contention that the annexe was a self-contained flat, which before its demolition, had been sub-divided from 19 Lulworth Road. However, the annexe and garage appeared as an extension to 19 Lulworth Road owing to its physical attachment and diminutive appearance to this building.
- 7. Its subdivision, and the placement of a two-storey dwelling much larger than the annexe and garage which were previously located within this space, would erode the feeling of space between 19 Lulworth Road and 1C Gloucester Road. Whilst eroding this sense of space, the proposed building would also appear confined within the appeal site and reduce the sense of space between these properties.
- 8. The appellant notes the closer relationship of space between 1B Gloucester Road and 1 Gloucester Road. Due to the absence of an officer report or decision notice for the development at 1B and 1C Gloucester Road, I cannot be certain of the reasoning behind this decision. The gap between these properties is not as large as the spaces between other buildings in the CA. However, there is a contrast in design between the two properties in this example such as the roof form of 1B Gloucester Road away from the boundary with 1 Gloucester Road. As such, this aspect and the lower height of 1B Gloucester Road creates a greater degree of space between the two properties when viewed from the CA, if only by a small degree.
- 9. The dwelling would be located opposite to Clairville flats. These flats host a modern appearance which is in contrast to the more traditional forms found within the CA. 1B and 1C Gloucester Road are also located next to the appeal site. These properties form a pair of semi-detached dwellings which are of a similar height and appearance to the proposed development, but have a greater width when viewed from Gloucester Road.
- 10. The dwelling would have a contemporary appearance through its use of a flat roof to the front canopy and large modern window features. However, despite its contemporary appearance, this would not be harmful when viewed in this particular position of the CA where different ages and styles are apparent. The use of red brick in the construction of the large facing elements of the building, grey roof tiles, sandstone detailing and black rainwater goods would be similar materials to those found within the CA. Therefore, although the proposal would not resemble the predominant form of the older buildings within the wider CA, this would not be harmful to its character or appearance. This is due to its position adjacent to a property of a similar appearance and opposite a large modern built form at Clairville flats.
- 11. The harm I have identified through the reduction in space would be less than substantial. I am therefore required by paragraph 208 of the Framework and

- Policy NH12 of the Sefton Council Local Plan 2017 (LP) to weigh this harm against the public benefits of the scheme.
- 12. The proposal would provide an additional three-bedroom dwelling. This would generate jobs during the construction period and future occupiers would use local shops and services and generate Council tax receipts. The social and economic benefits are factors in the scheme's favour which carry moderate weight in my assessment.
- 13. I am required to give considerable importance and weight to any harm to a designated heritage asset, which the Framework states should be conserved in accordance with their significance. The moderate public benefits associated with the provision of one additional dwelling would not outweigh the harm I have identified to the character and appearance of the CA. The proposal is therefore unacceptable.
- 14. To conclude, the proposal would reduce the space between 19 Lulworth Road and 1C Gloucester Road. This would harmfully erode the open and spacious area between these properties and the character of the CA. The proposal would therefore fail to preserve or enhance the character or appearance of the CA and would conflict with Policies NH9 and NH12 of the LP. These policies seek to protect the character or appearance of conservation areas and the significance of Sefton's heritage assets, which specifically includes the spacious planned character of Victorian and Edwardian suburban conservation areas.

Living conditions

- 15. 1C Gloucester Road is located next to the appeal site. This neighbouring property hosts a window in the ground floor side elevation, which would look onto the appeal building. This window would have looked onto a garage which would have been sited closer to this window than the proposal. Whilst this has been taken into account, the proposal would be much taller than the previously sited garage with a featureless and blank elevation of a significant height. As such, this would harm the outlook to this window of 1C Gloucester Road.
- 16. 19 Lulworth Road is located on a corner plot to Gloucester Road and Lulworth Road. This neighbouring property is adjacent to the appeal site and features a window in its elevation which looks onto the appeal site. Owing to the height of the proposed dwelling, this window would look onto the proposed building at a similar height. Whilst the proposal would be in a similar position to the previous annexe and garage at 19 Lulworth Road, this was at a single storey height. Therefore, the outlook to this window was across the roof element of the previous structure before its demolition. As such, the proposal would cause harm to the outlook of the neighbouring property window.
- 17. 17 Lulworth Road is a sub-divided property which is located behind the appeal site. This subdivision has divided the property into No. 17 and 17A. The garden area which serves this neighbouring property is located in close proximity to the proposed building. The Sefton Council New Build Homes Supplementary Planning Document (SPD) notes the distances which should be established between residential properties. The SPD notes that a distance of 10.5m should be achieved from a habitable room window to the garden of a neighbouring property.

- 18. The proposed building would create two large windows at the first-floor level, one of which would be utilised as a bedroom. This would be sited at a much closer distance to the garden of 17 Lulworth Road than the suggested guidance found within the SPD. This would reduce the level of privacy currently enjoyed by the occupiers of 17 Lulworth Road when utilising their private amenity space.
- 19. It is the appellants contention on this matter that the proposal would meet the minimum requirements in the SPD for the provision of outdoor amenity space for a three-bedroom dwelling and as such, this would reduce the harm to the living conditions of 17 Lulworth Road. The concern of the SPD when providing the minimum outdoor amenity space requirements is to provide appropriate spaces for outdoor activities for new dwellings. Therefore, this would be a benefit for the occupiers of the new dwelling. This would not overcome the reduction in privacy to 17 Lulworth Road.
- 20. It is also contended that the privacy of this outdoor amenity space to No 17 is already compromised due to the subdivided nature of 17 Lulworth Road. Whilst the property does appear to be sub-divided, this does not overcome the harm to living conditions which would be experienced from the proposal under consideration in this appeal.
- 21. 17A Lulworth Road contains windows in its rear projection. The SPD notes that a 21m distance must be achieved between two habitable room windows. The distance which would be achieved in this instance would fall below this guidance. As such, owing to the open and back-to-back nature of the windows within the proposed and neighbouring property, this would reduce the privacy enjoyed by the occupier of No. 17A.
- 22. The Council have cited that the development would have a harmful effect on the living conditions of the future occupiers of the proposed dwelling in their decision notice. However, this has not been expanded upon in the evidence provided. As such, I cannot determine or subsequently assess which element of the living conditions of future occupiers would be harmed. I have therefore not assessed this element of the reason for refusal given and it has not been determinative in my decision.
- 23. To conclude, the proposal would work against Policies EQ2 and HC3 of the LP and the guidance found within the SPD. These policies and guidance seek to protect the amenity of those adjacent to the site and to ensure that it would not result in an unacceptable residential environment.

Conclusion

24. For the reasons given above, the proposal would conflict with the development plan and the provisions of the Framework. There are no material considerations that would outweigh that conflict. Therefore, the appeal is dismissed.

J Smith

INSPECTOR

Appeal Decision

Site visit made on 11 November 2024

by K Winnard Solicitor LL.B Hons

an Inspector appointed by the Secretary of State

Decision date: 25 November 2024

Appeal Ref: APP/M4320/Z/24/3351599 Land at 45 Ormskirk Road, Aintree, Liverpool L9 5AF

- The appeal is made under Regulation 17 of the Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (the Regulations) against a refusal to grant express consent.
- The appeal is made by ARM Capital against the decision of Sefton Metropolitan Borough Council.
- The application Ref is DC/2024/00387.
- The advertisements proposed are the replacement of existing externally illuminated paper billboard with 2 No. LED digital billboards.

Decision

1. The appeal is dismissed.

Procedural Matter

The Council changed the description of the development and I note that this description has been used by the agent for the appellant in the appeal form. I have used this description of the development as it is more succinct.

Main Issue

3. The main issue in the appeal is the effect of the proposed advertisement display on visual amenity.

Reasons

- 4. The appeal site is an area of open land immediately adjacent to an electricity substation located in a two storey flat roofed, brick building, situate on Ormskirk Road, Aintree, a main arterial route from the motorway network into Liverpool City Centre. The surrounding area is predominantly commercial in nature, with the Aintree Retail and Business Park, Aintree Shopping Centre, and restaurants amongst other retail and commercial units to the south. There is a substantial amount of advertisement display/signage when approaching the site along Ormskirk Road, predominantly advertising the uses to which they are related. The mixed commercial use within heavily trafficked roads is such that it is in the type of area where National Planning Practice Guidance indicates that an advertisement panel would be permitted where it does not adversely affect the visual amenity of the area.
- 5. The digital billboards would replace an externally illuminated paper billboard which according to the information before me has deemed consent. The

principle of advertisements in this location has already been established by the granting of express consent for the existing paper billboard. The proposal is for a double sided large digital LED screen display elevated 3 m from the ground and measuring 5 m in width and 7.5m in height. It would display static two dimensional advertisements, although these are capable of being changed every 10 seconds.

- 6. The combination of its size and elevated position means that the advertisement display would be highly prominent and visible from the surrounding area to both road users and pedestrians. Rather than being contained within the surrounding built form, its elevated height and siting on open land, means it would stand as a large prominent structure towering above the adjacent fencing and electricity substation building. Further the proposed intermittent digital display would inevitably draw the eye increasing its visual prominence. Although there is an existing advertisement display at the appeal site, this sits considerably lower, allows views of existing features and does not unduly dominate the streetscene.
- 7. I appreciate that these types of advertisement displays are common place in many streetscapes within England. However, despite the generally busy commercial setting, due to its size, height and prominent siting it would be a discordant feature within the local context. Whilst there are other adverts along Ormskirk Road, they are much smaller in size and/or not illuminated. They do not appear out of scale alongside the buildings where they are located. Nor do they incorporate such large LED displays in elevated positions as the proposal before me.
- 8. I have considered the appellant's suggested conditions, including ambient environmental controls, levels of illuminance and minimum display times. However these would not sufficiently mitigate the overall harm that I have identified above which is caused only in part by the illumination and nature of the display.
- 9. The Regulations require that decisions are made in the interests of amenity and public safety. The Council has identified that the effect on public safety will be acceptable and I agree with this assessment. I have taken into account Policy EQ11 of a Local Plan for Sefton (adopted 2017). Given that I have concluded that the proposed advertisement display would be detrimental to visual amenity, the proposal would conflict with this policy insofar as it seeks to protect amenity.

Other Matters

10. I have considered the other matters raised by the appellant in relation to the general benefits of digital technology compared to the traditional billboard displays and that the advertisement displays may bring benefits in terms of opportunities for their use in public announcements and non commercial purposes. However, these matters are not determinative in this appeal and do not outweigh the harm I have identified in relation to amenity.

Conclusion

11. For the reasons set out above and having regard to all matters raised, I conclude that the advertisement display would be detrimental to the interest of amenity and hereby dismiss the appeal.

K Winnard

INSPECTOR